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violate such orders might not have been upheld against Petitioner's constitutional attacks.

The Ninth Circuit, in <u>Taylor</u>, stated that <u>coram nobis</u> relief is warranted when Government abuses (1) offerd elementary standards of justice, (2) cause serious prejudice to the accused, or (3) even absent such prejudice, undermine public confidence in the administration of justice. Based on that general standard, the court should grant Petitioner's request for <u>coram nobis</u> relief. By examining decisions dealing with the suppression of evidence and the use of false evidence, the court should conclude that the Government misconduct seriously prejudiced Petitioner. ¹

The Supreme Court in <u>United States v. Agurs</u>, 427 U.S. 97 (1976) identified three situations involving suppression of evidence or use of false evidence and defined for each situation the circumstances in which a conviction may be vacated. Two situations are relevant here:

(1) In cases typified by Mooney v. Holohan, 294 U.S. 103 (1935), the prosecution introduces perjured testimony or false evidence which it knows or should know is false. In a series of cases after Mooney, "the Court has consistently held that a

Petitioner believes that the standard of materiality described in the text of this memorandum provides the court with ample guidance to find that <u>coram nobis</u> relief should be granted without an examination of actual prejudice. If, however, the court focuses solely on the prejudice suffered by Petitioner, the court must determine the materiality of the suppressed evidence (cont. next page)

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conviction obtained by the knowing use of perjured testimony is fundamentally unfair, and must be set aside if there is any reasonable likelihood that the false testimony could have affected the judgment of the jury." (Emphasis added.) Agurs, 427 U.S. at 103. Presumably this same standard applies where the prosecution knowingly uses false evidence. Therefore, if there is any reasonable likelihood that perjured testimony or other false evidence could have affected the judgment of the judge or the jury, the conviction must be set aside.

(2) The second group of cases is typified by <u>Agurs</u> which sets a standard of materiality for cases of suppression where no request for disclosure is made. The prosecutor violates his constitutional duty if "his omission is of sufficient significance to result in the denial of the defendant's right to a fair trial." Agurs, 427 U.S. at 108.

The standard for determining sufficient significance in cases where, as here, the evidence was available to the prosecution is <u>not</u> as high as cases in which new evidence is discovered from a neutral source. In "neutral source" cases it must be shown that newly discovered evidence would probably have resulted in acquittal. Fed. Rule Crim. Proc. 33. <u>Agurs</u>, 427

(footnote continued)

by reexamining Public Law 503 and its underlying military orders in light of both the suppressed evidence and the constitutional standards relating to racial characteristics.

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U.S. at 111, n.19. On the other hand, the standard is higher than the not harmless-error standard. Agurs, 427 U.S., at 112. The Agurs standard requires that the suppressed evidence create some reasonable doubt, but the standard does not require the suppressed evidence to be so material that disclosure of the suppressed evidence would have resulted in the acquittal. This is clear from the fact that the Court states that the standard is not so high as to require "probability" of acquittal. Id. at 111. In some circumstances the new evidence in itself might be "of relatively minor importance" and yet require a new trial. Id. at 113.2

B. The Government Suppressed Material Evidence Contradicting the "Military Necessity" Justification Underlying The Curfew and Exclusion Orders

In Petitioner's case, Petitioner did not deny that he knowingly violated Public Law 503 and the underlying military curfew and evacuation orders. Instead, Petitioner argued and still argues that the fifth amendment "prohibits the discrimination made between citizens of Japanese descent and those of other ancestry." <u>Hirabayashi</u>, 320 U.S. at 89. In

(cont. next page)

In <u>Agurs</u>, the evidence concerned failure to disclose a victim's arrest record. The Court pointed out that this evidence had some marginal materiality, but since it did not actually contradict any evidence of the prosecutor and was simply cumulative of other evidence in favor of the accused, it could not serve to raise doubts regarding the defendant's guilt. <u>Agurs</u>, 427 U.S. at 113-114. In contrast, Petitioner's case concerns Government concealment of obviously exculpatory

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response to Petitioner's due process argument, the Government presented to the courts a "tailored" factual record to support its argument that military necessity justified the imposition of the military curfew and exclusion orders. The Petitioner argues that the Government attorneys and their agents suppressed exculpatory evidence that would have permitted the Petitioner to rebut the Government's arguments. Therefore, based upon the test set forth in <u>Taylor</u>, this court must now determine whether the omitted evidence seriously prejudices Petitioner, offends elementary standards of justice, or even absent prejudice, undermines public confidence in the administration of justice.

The Supreme Court in <u>Hirabayashi</u> made it clear that the Government's claim of military necessity, and therefore constitutionality of the military orders, rested upon the Government's claims regarding the disloyalty and disloyal acts of Japanese Americans. The Court framed the essential question in <u>Hirabayashi</u> as follows: "[w]hether in the light of all the facts and circumstances there was any substantial basis for the conclusion ... that the curfew as applied was a protective measure necessary to meet the threat of sabotage and espionage." <u>Hirabayashi</u>, 320 U.S. at 95.

(footnote continued)

evidence, unknown to Petitioner, that directly bears on the constitutionality of the statute and military orders under which Petitioner was convicted, and is not cumulative.

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As evidenced by the Court's opinion in <u>Hirabayashi</u>, the Government's allegations of Japanese American espionage and sabotage were material to the Supreme Court's decision. In <u>Hirabayashi</u>, the Court stated:

[We] cannot reject as unfounded the judgment of the military authorities and that of Congress that there were disloyal members of that [Japanese American] population, whose number and strength could not be precisely and quickly ascertained. We cannot say that the war-making branches of the Government did not have ground for believing that in a critical hour such persons could not readily be isolated and separately dealt with, and constituted a menace to the national defense and safety, which demanded that prompt and adequate measures be taken to guard against it.

Id. at 99. The Court added,

[T]he findings of danger from espionage and sabotage, and of the necessity of the curfew order to protect against them, have been duly made....

The military commander's appraisal of facts ..., and the inferences which he drew from those facts, involved the exercise of his informed judgement ... [T]hose facts ... support [his] judgment ..., that the danger of espionage and sabotage to our military resources was imminent....

Id. at 103-104.

The Court's decision on the constitutionality of the military orders, therefore, rested on the premise that wartime necessity existed to support the promulgation of military measures and that there was no other reasonable alternative. Evidence contradicting both contentions would clearly have been material to the Court's finding and its consequent judgments. Each of the documents suppressed refuted different aspects of the Government's case and, when viewed as a whole, the suppressed

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evidence could have undermined the Government's position that any security threat by the Japanese American populace existed. A short examination of documents and their individual significance underscores this point.

1. <u>Suppression of the Final Report</u>. It was assumed until recently that only one version of the Final Report, dated June 5, 1943, was composed. However, a previously printed and circulated version containing statements contrary to positions the Government presented to the Supreme Court has been recently discovered. Certain statements made in the Final Report were excised or altered for the express purpose of avoiding an "unfavorable reaction" by the Supreme Court. Needless to say, the Supreme Court never received a copy of the Final Report, and all copies of the Report were recalled, and the galley proofs, galley pages, drafts, and memoranda relating to the original Final Report were destroyed by burning.

Among the statements in the Final Report which were altered or excised and suppressed were the following:

- (a) "It was impossible to establish the identity of the loyal and disloyal with any degree of safety."
- (b) "It was <u>not</u> that there was <u>insufficient time</u> in which to make such determination; it was simply a matter of facing the realities that a positive determination would not be made, that an exact separation of the 'sheep from the goats' was unfeasible." (Emphasis added).

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(c) "The security of the Pacific Coast continues to require ... exclusion of the Japanese ... and will continue for the duration of the present war."

Officials of the War Department excised and altered these statements in the original Final Report because the statements stood in direct opposition to the Government's position that the reason for mass evacuation was insufficiency of time to hold individual hearings. In addition, the statements contradicted prior statements made by General DeWitt, thus impairing his credibility. The statements were excised and redrafted to state that "no ready means existed for determining the loyal and disloyal," which even in this revised form was a false or misleading statement. (Revised Final Report, p. 9.)

Ignorant of War Department's statements that insufficiency of time was not the reason for the military actions, the Justice Department continued to argue to the courts that the justification for the orders was, in fact, insufficiency of time. The Government stated in its brief to the United States Supreme Court in Hirabayashi: "it would be impossible quickly and accurately to distinguish those persons [who had formed an attachment to, and sympathy and enthusiasm for, Japan] from other citizens of Japanese ancestry." Brief for United States in Hirabayashi v. United States, p 12.

2. Suppression of the ONI and Munson Reports on

Japanese American Loyalty. The ONI, pursuant to the

"Delimitation Agreement," was assigned to investigate the West

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Coast Japanese American population. The ONI Report, prepared by Lt. Commander Ringle at the direction of the Chief of Naval Operations, concluded that the majority of Japanese Americans were loyal to the United States. Furthermore, the ONI Report stated that not only were Japanese Americans "Americanized," but that the disloyal could be identified and a mechanism for distinguishing between the loyal and disloyal could have been established. Indeed, other authorities, such as the FBI, recognized that the Japanese Americans presented no grave threat to this country's security.

The ONI Report was sent to Attorney General Francis Biddle in 1942 and was known to the Government throughout the trial and appeal of Petitioner's case. Yet this report was never presented to either the courts or Petitioner. Given the assertions in the Government's Hirabayashi brief that the loyalty of Japanese Americans was questionable and that disloyal Japanese Americans could not readily be distinguished with any certainty, the ONI Report was material to any factual rebuttal by Petitioner.

3. Suppression of the MID, the FBI, and FCC Reports. The alleged potential for espionage and sabotage by Japanese Americans was central to the Government's argument justifying its curfew and exclusion orders. In both versions of the Final Report, DeWitt argued that the military orders were justified because Japanese Americans were predisposed to acts of espionage and sabotage. In support of his allegations, he cited the interception of unauthorized radio communications and reports of

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unauthorized signal lights, implying that Japanese Americans were responsible for such acts.

Both the War Department and the Justice Department possessed

evidence which flatly refuted these allegations <u>before</u> the <u>Hirabayashi</u> case was decided. This evidence was suppressed from the trial court and the United States Supreme Court. Official records of the MID, FBI, and FCC specifically rejected DeWitt's claim that Japanese Americans committed, or were prepared to commit, acts of espionage or sabotage. The chairman of the FCC, in fact, reported to the Attorney General that every shore-to-ship signal had been investigated and no substantiation of illicit signaling was ever discovered. General DeWitt was informed of this as early as January 9, 1942, yet stated in both versions of the Final Report that illicit radio communication had occurred with the implication of participation by Japanese Americans.

As discussed above, the suppressed evidence is highly material and sufficient to establish doubt as to whether the finding of constitutionality would have been made had the evidence been before the Court. Far from being harmless or marginally relevant, the suppressed evidence seriously prejudiced Petitioner's case. The evidence is material under the Mooney and Agurs standards of materiality for false and suppressed evidence. The coram nobis standard set forth in Taylor is fully met.

The above-described documents contained facts which contradicted Government assertions of "military necessity" and

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thus each was of "obviously exculpatory character", Agurs, 427 U.S. at 107.3 Additionally, the records of the MID, FBI, and FCC, would have further undercut the credibility of General DeWitt as a source of accurate factual information concerning the threat posed by the Japanese Americans. Without contrary evidence, however, the courts in general and the Supreme Court in particular were left with a biased, fabricated record. frustration over the inadequacies of the record was expressed by Justice Jackson in his dissent in Korematsu,

How does the Court know that these orders have a reasonable basis in necessity? No evidence whatever on that subject has been taken by this or any other court. There is sharp controversy as to the credibility of the DeWitt report. So the Court, having no real evidence before it, has no choice but to accept General DeWitt's own unsworn, self-serving statement, untested by any cross-examination, that what he did was reasonable.

323 U.S. at 245.

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C. The Use of Evidence Which The Prosecutor Knew or Should Have Known to be False, and the Failure To Correct or Disclose Such Falsity Violated Petitioner's Due Process Rights To a Fair Proceeding.

The submission of false evidence by the Justice Department falls within the first category of suppression cases defined by Mooney. The Government presented the courts with false "evidence" suggesting that Japanese Americans engaged in acts of espionage and sabotage. This "evidence" was contradicted by

Even if this court considers the suppressed information

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merely the opinions of military officials, it has been held that

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information in the possession of the Government. The Court, unaware of the falsity of these allegations, relied on these "facts" to uphold the constitutionality of the curfew and exclusion orders.

The following summarizes the false evidence submitted:

- 1. The Government asserted that the military orders were necessary because there was insufficient time to separate the loyal from the disloyal. This contention was contradicted by statements in the original Final Report which were withheld and later excised and altered to conceal evidence from the Court.
- 2. The Government asserted that the racial characteristics of Japanese Americans predisposed them to disloyalty.
- 3. The Government's argument that the concentration of Japanese near vital West Coast war industries implied fifth column activities.

Unquestionably, the Government's pervasive misconduct "so pollute[d] [the] criminal proceeding as to require a new trial." Taylor, 648 F.2d at 571. The Government's knowing use of false evidence raises to the level of constitutional error rendering the proceeding irregular and invalid. Morgan, 346 U.S. at 502.

(footnote continued)

due process is violated when the prosecution fails to inform the defense that contrary opinion exist. Ashley v. Texas, 319 F.2d 80, 85 (5th Cir. 1963), cert. denied, 375 U.S. 931 (1963).

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27 28 It is established law that a conviction of a defendant based on false evidence is "inconsistent with the rudimentary demands of justice." Mooney, 294 U.S. at 112. Following Mooney, courts have consistently held that the prosecutor's knowing use of false evidence is unconstitutional. Pyle v. Kansas, 317 U.S. 213 (1942); Hysler v. Florida, 315 U.S. 411 (1942); Ciglio v. United States, 405 U.S. 150 (1972). It is not only improper for the prosecution to affirmatively misrepresent facts, but it is just as improper for the prosecution to create an inference of guilt by omitting material facts. As stated in Imbler v. Craven, 298 F. Supp. 795, 806 (C.D. Cal. 1969), aff'd sub nom. Imbler v. California, 424 F.2d 631 (9th Cir.), cert. denied, 400 U.S. 865 (1970):

... omissions and half-truths are equally damaging and prohibited, and their use is no less culpable. Creating an <u>inference</u> that a fact exists when in fact to the knowledge of the prosecution it does not, constitutes the knowing use of false testimony.

"Evidence may be false either because it is perjured, or, though not in itself factually inaccurate, because it creates a false impression of facts which are known not to be true." [Citations omitted.]

[Emphasis added.]

In Petitioner's case, the central issue before the Court was whether the Public Law 503 and the underlying military orders were constitutional. To support its argument of military necessity, the Government used the false evidence described herein to paint a false and misleading picture of imminent threat to the security of the West Coast. Whether by affirmative

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misrepresentation, suggestive inference, or by failure to disclose contrary evidence, the Government knowingly and purposefully made a false impression on the courts.

III. DUTY TO DISCLOSE EXCULPATORY EVIDENCE EXTENDS TO INVESTI-GATIVE AGENCIES.

It is well established that the duty to disclose exculpatory evidence extends not only to prosecuting attorneys, but to the entire Government, including investigative agencies. <u>United States v. Caldwell</u>, 543 F.2d 1333 (D.C. Cir. 1975), <u>cert. denied 423 U.S. 1087 (1976); <u>United States v. Bryant</u>, 439 F.2d 642 (D.C. Cir. 1971).</u>

In <u>Bryant</u>, the court remanded the case for a determination of the Government's degree of negligence or bad faith in connection with the loss of a tape recording between the defendants and undercover agents of the Bureau of Narcotics and Dangerous Drugs ("BNDD"). The defense attorneys were consistently told by the attorneys for the Government that no tapes of conversations existed. A few days prior to the trial the Government attorneys informed the defendants' attorneys that there had been a tape, but that the BNDD had lost it. Subsequent testimony showed that the tape had been intentionally not preserved and that the U.S. Attorneys Office was not informed of the tape's existence. In stating the safeguards afforded defendants in requiring disclosure of certain evidence by the Government, the court stated:

Technically, it may be that evidence which cannot be found is not in the Government's "possession," And, of

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